

BOARD OF COUNTY COMMISSIONERS WARREN COUNTY, OHIO

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TOM GROSSMANN
PAT ARNOLD SOUTH
DAVID G. YOUNG

BOARD OF COUNTY COMMISSIONERS WARREN COUNTY, OHIO

MINUTES: Regular Session – January 12, 2016

The Board met in regular session pursuant to adjournment of the January 11, 2016, meeting.

David G. Young – present

Pat Arnold South – present

Tom Grossmann - present

Tina Osborne, Clerk – present

16-0024	A resolution was adopted to Amend Resolution #15-2201, approving the hiring of Keena Samples as Alternative Response Caseworker I, within the Warren County Department of Job and Family Services, Children Services Division. Vote: Unanimous
16-0025	A resolution was adopted to approve a Pay Increase for Ashlee Gibson within the Warren County Department of Emergency Services. Vote: Unanimous
16-0026	A resolution was adopted to Amend Classification Specification of Data Systems Analyst Position. Vote: Unanimous
16-0027	A resolution was adopted to authorize the posting of the "Data Systems Analyst I" position, within the Telecommunications Department, in accordance with Warren County Personnel Policy Manual, Section 2.02(a). Vote: Unanimous
16-0028	A resolution was adopted to Rescind Resolution No. 15-1824 adopted November 10, 2015 approving Emergency Water Purchase Agreement between Butler County and Warren County. Vote: Unanimous
16-0029	A resolution was adopted to approve Emergency Water Purchase Agreement

between Butler County and Warren County. Vote: Unanimous

16-0030	A resolution was adopted to approve and enter into Addendum 1 to the Lease Agreement with Dayton Children's Hospital dba The Child Advocacy Center of Warren County relative to 320 E. Silver Street Lebanon Ohio. Vote: Unanimous
16-0031	A resolution was adopted to acknowledge Receipt of Notice of Payment In Full of Industrial Development Revenue Bond, Series 2007 (Burrows Paper Corporation Project). Vote: Unanimous
16-0032	A resolution was adopted to affirm "Then and Now' requests pursuant to Ohio Revised Code 5705.41(D) (1). Vote: Unanimous
16-0033	A resolution was adopted to approve various Refunds. Vote: Unanimous
16-0034	A resolution was adopted to approve Bond Release for Heritage at Miami Bluffs, LLC for completion of improvements in Heritage at Miami Bluffs, Block A situated in Hamilton Township. Vote: Unanimous
16-0035	A resolution was adopted to approve Bond Release with Dylan Hospitality, LLC for completion of improvements in Cincy Hospitality Phase 2 (Hampton Inn & Suites) situated in Deerfield Township. Vote: Unanimous
16-0036	A resolution was adopted to enter into Erosion Control Bond Agreement with Long Cove Acquisitions Partners, LLC for completion of improvements in Long Cove 4D situated in Deerfield Township. Vote: Unanimous
16-0037	A resolution was adopted to approve Appropriation Decreases within various Funds. Vote: Unanimous
16-0038	A resolution was adopted to approve Repayment of Cash Advance from Payroll Rotary Fund #714 into County General Fund #101. Vote: Unanimous
16-0039	A resolution was adopted to approve 2016 Budget Correction by approving Appropriation Increases to Recorder's Office Fund #101-1160 and Decreases in Domestic Shelter Fund #233 and Phase II Road Resurfacing Fund #455. Vote: Unanimous
16-0040	A resolution was adopted to approve an Operational Transfer from Commissioners Fund #101-1112 into Crime Victim/Witness Fund #245. Vote: Unanimous
16-0041	A resolution was adopted to approve Operational Transfer from County Commissioners' Fund #101-1112 into Emergency Services Fund #264. Vote: Unanimous

MINUTES		
JANUARY	12,	2016
PAGE 3		

16-0042	A resolution was adopted to approve Operational Transfer from Commissioners Fund #101-1112 into Children Services Fund #273. Vote: Unanimous
16-0043	A resolution was adopted to approve Operational Transfer from County Commissioners' Fund #101-1112 into Emergency Services Fund #290. Vote: Unanimous
16-0044	A resolution was adopted to approve Operational Transfer from Commissioners Fund #101 into Transit Fund #299. Vote: Unanimous
16-0045	A resolution was adopted to approve Supplemental Appropriation into County Court Probation Fund #253 & County Court Special Project Fund #283. Vote: Unanimous
16-0046	A resolution was adopted to approve Supplemental Appropriation in Warren County Grants Administration Fund #296. Vote: Unanimous
16-0047	A resolution was adopted to approve Appropriation Adjustment within Sheriff's Office Fund #101-2200. Vote: Unanimous
16-0048	A resolution was adopted to approve Appropriation Adjustments within Common Pleas Court Funds #101-1222, #284 and #289. Vote: Unanimous
16-0049	A resolution was adopted to authorize payment of Bills. Vote: Unanimous
16-0050	A resolution was adopted to declare the Necessity for Renewal of a Levy for Senior Citizens Services. Vote: Unanimous
16-0051	A resolution was adopted to approve an Appropriation Adjustment within Motor Vehicle Fund #202. Vote: Unanimous
15-0052	A resolution was adopted to Deny Request for Waiver of Development Standards of Jeff Weiland, Agent for Fred R. Likes, owner of Record (Case #106-2015). Vote: Mrs. South – yea; Mr. Young – yea; Mr. Grossmann – abstain
15-0053	A resolution was adopted to Cancel regularly scheduled Commissioners' Meeting of Thursday, January 14, 2016. Vote: Unanimous

DISCUSSIONS

On motion, upon unanimous call of the roll, the Board accepted and approved the consent agenda.

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On motion, upon unanimous call of the roll, the Board entered into executive session at 9:32 a.m. to discuss union negotiations pursuant to Ohio Revised Code Section 121.22 (G)(4) and exited at 10:05 a.m.

ADMINISTRATIVE HEARING CASE #106-2015

SITE PLAN REVIEW APPLICATION OF JEFF WIELAND, AGENT FOR FRED R. LIKES, OWNER OF RECORD FOR GREENTREE (A MIXED USE – CENTER DEVELOPMENT IN TURTLECREEK TOWNSHIP)

The hearing to consider the site plan review application of Jeff Wieland, Agent for Fred R. Likes, owner of record (Case #106-2015) was convened this 12th day of January 2016, in the Commissioners' Meeting Room.

Commissioner Young opened the hearing by requesting the Clerk state the date that the site was posted with signage stating the Site would be subject to a public process and where to get additional information and how and when written notice of the hearing was sent to the Applicant and all owners of property within 500 feet from the parcel lines on the Site subject to this hearing.

Tina Osborne, Clerk of Commissioners, stated that the property was posted on November 18, 2015, and written notices were mailed via regular US mail on November 23, 2015.

Commissioner Young administered the oath to Mike Yetter, Zoning Supervisor.

Mike Yetter, Zoning Supervisor, presented the attached PowerPoint presentation stating the following information:

Applicant/Owner Agent name

Property location and size

Future Land Use Map (FLUM) designation

Current Zoning District

Existing Land Use

Site Plan Requested

Issues for Consideration

Vicinity Map

Aerial Map

Zoning Maps

Mixed-Use Center Permitted Uses and Density

Flood Map

Groundwater Protection Map

Notification Map

Summary of Application

Revised Drawings

Analysis of Zoning

Reviewing Departments

Zoning Inspector's Review

Review Process

Items for Consideration:

- 1. Use Waiver The applicant is requesting approval to develop the residential side of the site prior to the commercial side
- 2. Setback Waiver
- 3. Site Plan Review

Mr. Yetter presented the letter from the applicant dated October 23, 2015, requesting a waiver of Development Standards from Section 2.407.5 B that requires that free standing residential structures shall be phased to coincide with or after the development of the nonresidential portion of the site. He then stated that the applicant should be permitted to present his request for Waiver of Development Standards and if the Board grants his waiver request, then the Board should consider the second waiver request of the setback standards.

Commissioner Young questioned how many acres are they developing residential vs. commercial.

Mr. Yetter stated he was not sure of exact number of acreage for each use but referenced the map showing the proposed development site plan.

Matt Obringer, Regional Planning Commission, was administered the oath by Commissioner Young and then reviewed the proposed residential site on the plan.

Commissioner Grossmann clarified the desire of the applicant to only develop the larger residential lots and the smaller residential lot subdivision at this time.

Mr. Yetter stated that was correct and then shared that the Turtlecreek Township Trustees and Fire Department want to ensure that the commercial and industrial development are requested to be developed as commercial and/or industrial.

Commissioner Young then read into the record the following statement:

Before we hear from the Applicant, I want to point out that this hearing will involve the BOARD going through two additional steps it ordinarily does not have to do:

- (i) The Applicant submitted a letter dated October 20, 2015 (which also indicates it was revised October 23, 2015) requesting a Waiver of certain Development Standards the Applicant is asking this Board to make findings under Section 2.407.6 (D) of the Zoning Code to waive the development standards in Section 2.407.5 (B) which requires that free standing residential structures shall be phased to coincide with or after the development of the non-residential portion of the site. IF THIS WAIVER IS NOT APPROVED, THEN THERE IS NO REASON TO PROCEED WITH THE SITE PLAN REVIEW AS THE SITE PLAN IMPLEMENTS THE WAVIER. AND,
- (ii) The Applicant's letter dated October 20, 2015 (as revised October 23, 2015) also requests a Waiver of certain Development Standards the Applicant is asking this Board to make findings under Section 2.407.6 (D) of the Zoning Code to reduce some front yard, side yard, and rear yard setbacks. THE SITE PLAN REVIEW MAY PROCEED EVEN IF THE SETBACK WAIVERS ARE NOT GRANTED.

There was discussion relative to the waiver request to allow the residential portion of the development

Bruce McGary, Assistant Prosecutor, stated that the interpretation could be if you allow residential to be constructed first, how do you ensure the commercial will not be modified by future request.

Commissioner Young then administered the oath to Jeff Weiland, applicant.

Mr. Weiland stated that this is a unique development of 175 acres in single family homes with a 25 year build out plan for commercial. He stated that sanitary sewers are not available on the west side of the property and he plans to farm the land until such time as they become available. He then stated that the 175 acres residential portion of the property is planned for a 10 year building.

Commissioner Grossmann questioned if it is impossible to develop the residential portion simultaneously with the commercial due to lack of sanitary sewers.

Mr. Weiland stated that it would cost approximately \$10 million to get sanitary sewers to the commercial portion at this time. He stated that there is not enough capacity on the SR 63 line to

handle the commercial development but the residential portion can tie into sanitary sewers with a gravity sewer through the adjacent residential subdivision and there is enough capacity.

There was discussion relative to the possibility of this development being considered a burden on the community by not providing a tax base from the commercial portion to support the residential side of the development.

Mr. McGary stated the Board should also consider what price point houses are proposed in the residential portion of the development.

Mr. Weiland stated that the residential portion will be market driven and all the builders have not been determined at this time and therefore, he does not know what price range the future homes will be.

The Board then reviewed the following five items needed to be determined in order to be considered for a waiver:

- 1. innovative use of site design
- 2. will not be injurious to the public health, safety, or general welfare
- 3. desirable development
- 4. compatible with other development located in the area
- 5. consistent with the suggestions of the Comprehensive Plan

There was additional discussion relative to the possibility of sanitary sewer access.

Mr. McGary clarified for the Board that sanitary sewers to this property are not impossible but rather impractical (at a cost of \$10 million).

Commissioner South stated that the developer cannot comply with the zoning requirements (due to the sanitary sewers from Butler County) and because they are requesting a waiver in development standards, she stated her fear of making a precedent setting decision for future developments. She then stated she would rather see a rezoning request rather than approve a waiver of development standards.

Mr. Weiland stated he would love to rezone the 175 acres with a R-1 PUD but chose to prepare a development plan consistent with what he thought this Board wanted. He then stated that he designed this development to be consistent with adjacent developments and to follow the concept that was established in the Future Land Use Plan.

Mr. Yetter stated that the Mixed Use-Center zoning classification does not contain a percentage of what use is required in the code.

Commissioner Young stated that the private market drives development and part of this zoning is higher density housing in exchange for commercial development. He stated that if the Board allows the higher density without the commercial use, he questions that it will be a fair trade and is concerned with the precedent the Board will be setting.

Commissioner Grossmann stated that the plan shows an innovative design but he would like to hear from Butler County on what they are willing to do for sanitary sewers. He stated his opinion that the applicant has not presented enough evidence to get around requirement #3 without testimony from Butler County.

Mr. Weiland stated that Butler County stated in a meeting that SR 63 does not have capacity to service all the development with sanitary sewers. He then stated they must have the topography/elevation to hit a manhole that is located at the rear of the casino.

Commissioner Young stated his opinion that because the current zoning is premature, they are taking away the ability to develop a portion of the property.

Commissioner Young administered the oath to Jim VanDeGrift, Turtlecreek Township Trustee.

Mr. VanDeGrift stated he would like to see the commercial construction first or in conjunction with the residential. He stated he is not in favor of approval of the waiver request.

There was discussion relative to if Mr. VanDeGrift's testimony was on behalf of the entire Board or just himself. It was determined that Mr. VanDeGrift was speaking on behalf of the Board of Trustees.

There was then discussion relative to the opinion of Lebanon City Schools relative to this residential development.

Mr. Weiland stated that he met with the school and they are against any residential growth. He stated that they did not have a problem with this development in general, just all development.

There was discussion relative to the possibility of amending the request to consider a PUD overlay.

Commissioner Young stated he cannot get over the fact that they are wanting to develop the residential prior to commercial and stated his concern relative to setting a precedent.

Mr. McGary stated that he disagrees that approval of this will set a precedent. He stated the need for the Board to look at the five (5) factors needed to decide if the request is applicable and that each request is weighed individually and not precedent setting.

Commissioner Grossmann stated he feels that conditions #1 and #2 have been met. He stated that because he does not want to see commercial development along Greentree Road, he feels condition #3 is met. He also stated his opinion that condition #4 and #5 have been met but also the concern that this Board wouldn't want to grant the waiver because of not wanting to authorize residential development prior to commercial.

Commissioner Young stated his desire to get the applicant where he wants to be but does not want to waiver on commercial construction prior to residential in this zone.

Sandra K. Likes, property owner, stated that it is time for their family to retire and feels this plan is perfect with a quality plan and a quality development. She stated the need to find a way to make this work for the community and that it is unreasonable for this Board to make her family wait the 20+ years it may take to get sanitary sewer to the west side of the property.

Commissioner Grossmann stated he agrees that they have met the prima facia case and feels they have met the evidence but would not vote for a waiver without hearing any testimony against the request.

Commissioner South stated that the #3 criteria for approval has not been met. She stated that the general development calls for commercial development first or in conjunction and there is no way to ensure the commercial will be built.

The Board recessed for 15 minutes to allow the developer and property owner time to discuss their options.

Mr. Weiland stated the desire to move forward with the due process but wants to work with the Board to make this development work. He then stated that his plan will not work under current zoning without a waiver.

Upon further discussion, the Board resolved (Resolution #16-0052) to deny the request for a Waiver of Development Standards of Jeff Weiland, Agent for Fred R. Likes, owner of Record (Case #106-2015).

Upon motion the meeting was adjourned.

avid G. Young, President Tom Grossman

Pat Arnold South

I hereby certify that the foregoing is a true and correct copy of the minutes of the meeting of the Board of County Commissioners held on January 12, 2016, in compliance with Section 121.22 O.R.C.

Tina Osborne, Clerk

Board of County Commissioners

Warren County, Ohio



Greentree Golf Course

Site Plan Board of County Commissioners



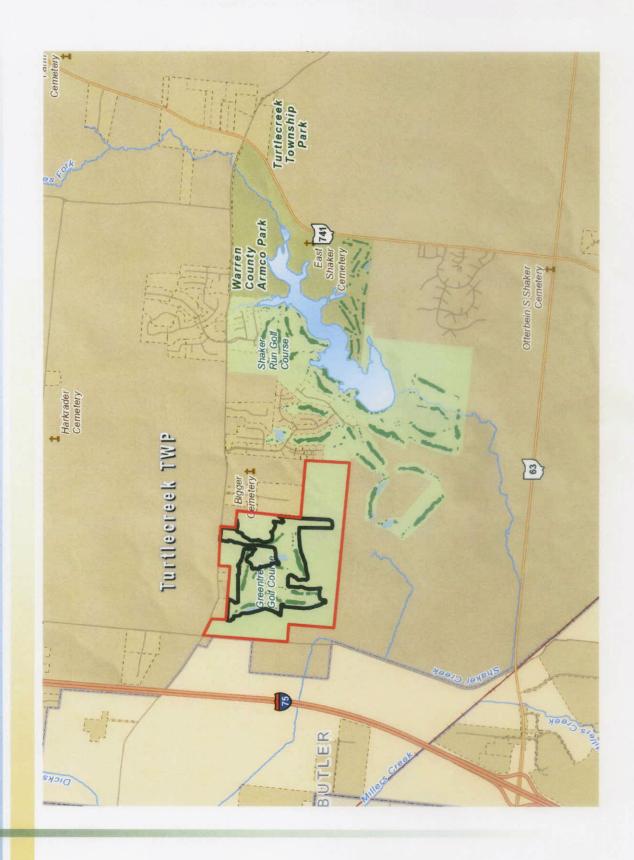
WC Zoning

Public Hearing: Jan. 12, 2016

GENERAL INFORMATION

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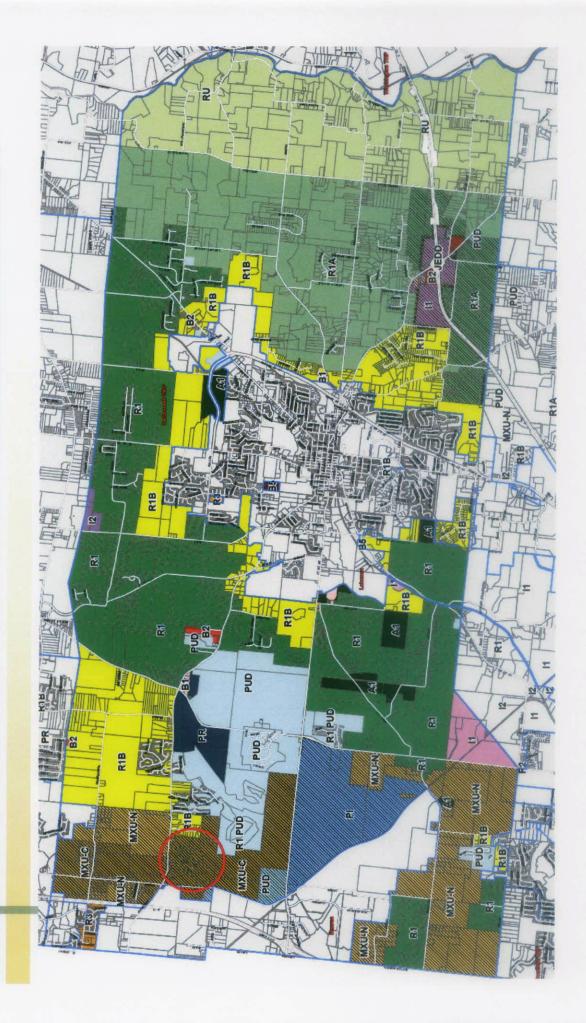
Case No.	106-2015 SP	Q.
Applicant/Owner Agent	(Owner) Fred R. Likes Jeff Wieland	d R. Likes
Township	Turtlecreek	
Property Location	Address	5505 Greentree Road Lebanon, Ohio 45036
	PIN	08-31-300-008-1 and 2
Property Size	322.891 acres	es 3,850 feet of road frontage
Future Land Use Map (FLUM) Designation	Commercia	Commercial, Office, Multi Family, & Residential
Current Zoning District	"MXU-C" M	"MXU-C" Mixed Use Center
Existing Land Use	Golf Course	Golf Course and Agricultural
Site Plan Requested	Developmen	Development of 322 acres under the MXU-C district
Issue for consideration	Compliance 2.407 Mixed	Compliance with Sections 1.303 (Site Plan Review) and 2.407 Mixed Use Zone Regulations



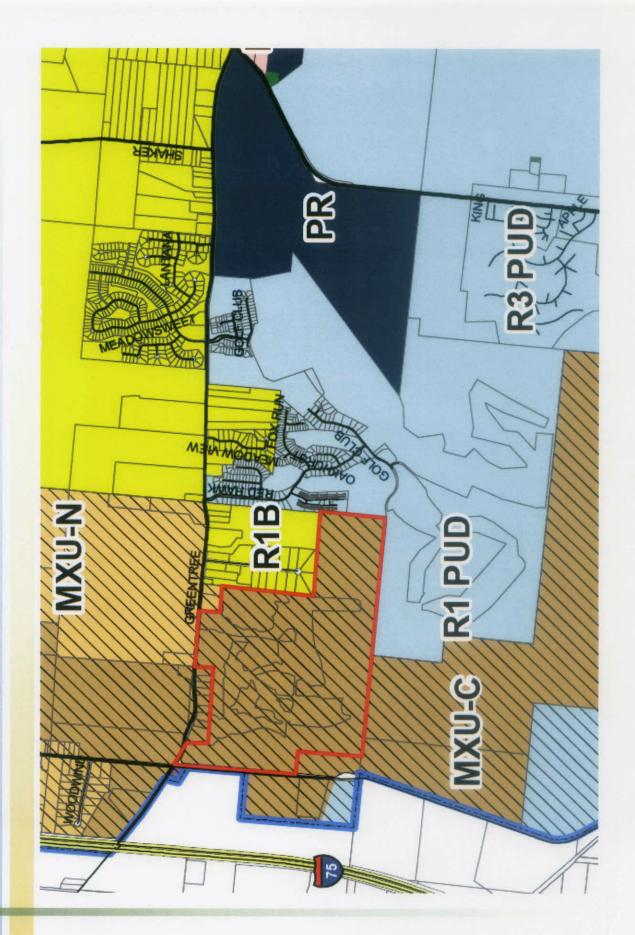
Aerial Map



Zoning



Zoning



Mixed-Use Center

Permitted Uses: Single-family, duplex, live/work units, townhouses, upper story residential, multifamily, general retail (B5), and light industrial

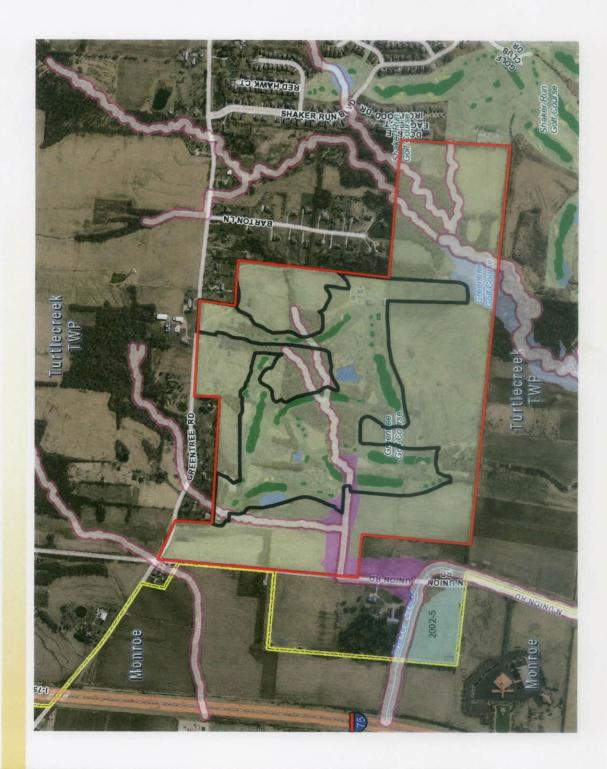
Density: 8 u/ac; Upper story residential is unlimited

Notes: Conventional style residential subdivisions are not permitted





Flood Map



Groundwater Protection

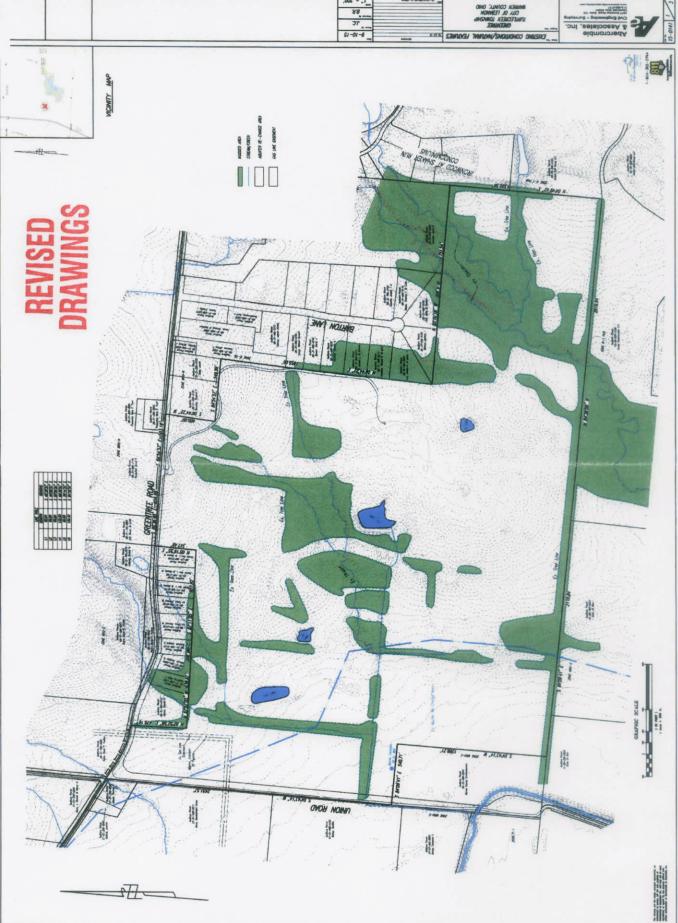


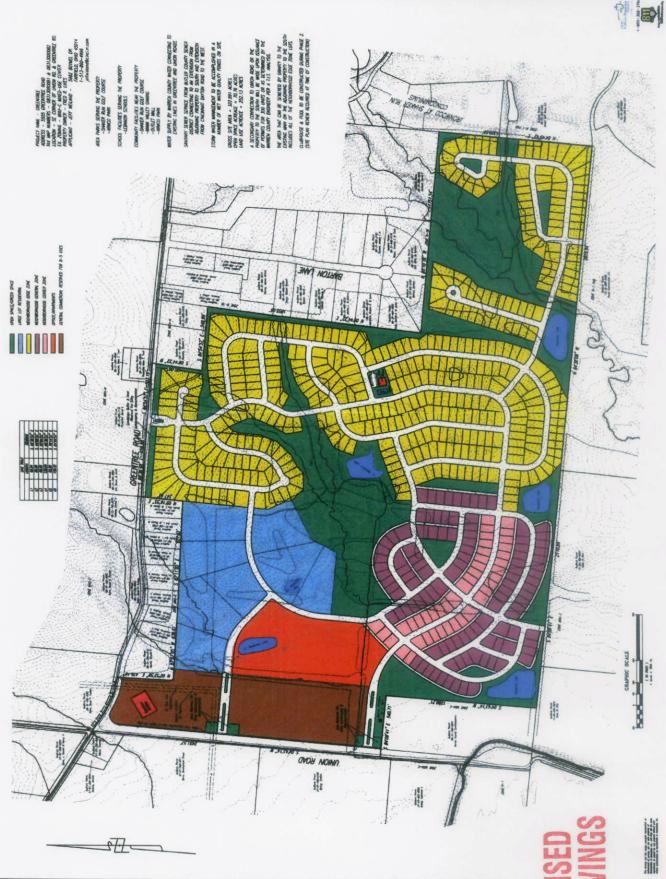
Notification Map



Summary of Application

consisting of single-family, 2-family, The applicant plans to develop the multi-family, general commercial (limited B-5 uses), and office. property into a mix of uses





3-10-12



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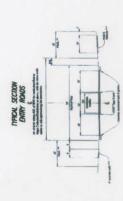
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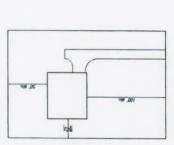
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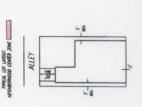
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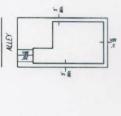
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Analysis of Zoning

U-N", Mixed Residential, Commercial & Industrial Commercial & Industrial Uses	/ith Mixed Residential, Commercial & Industrial Commercial & Industrial Uses	Mixed Residential, Commercial & Industrial Shaker Run PUD	d Single Family Residential (1-acre density) Shaker Run PUD
"MXU-C", "MXU-N", with "IHO"	"MXU-C" with "IHO"	"MXU-C" with "IHO", and "R1" PUD	"R1B" and "R1" PUD
North	West	South	East

Reviewing Departments

Turtlecreek Township Trustees & Fire **Butler County Sewer** Dept.

Warren County Soil & Water Conservation Warren County Combined Health District Warren County Building Department Warren County Prosecutor's Office Warren County Regional Planning Warren County Water & Sewer Warren County Engineer Warren County Sheriff

Zoning Inspector's Review

Plan Review Section 1.303 and Mixed Rural Zoning Code Standards for Site Use Zone Regulations Section 2.407. 1. Compliance with the Warren County

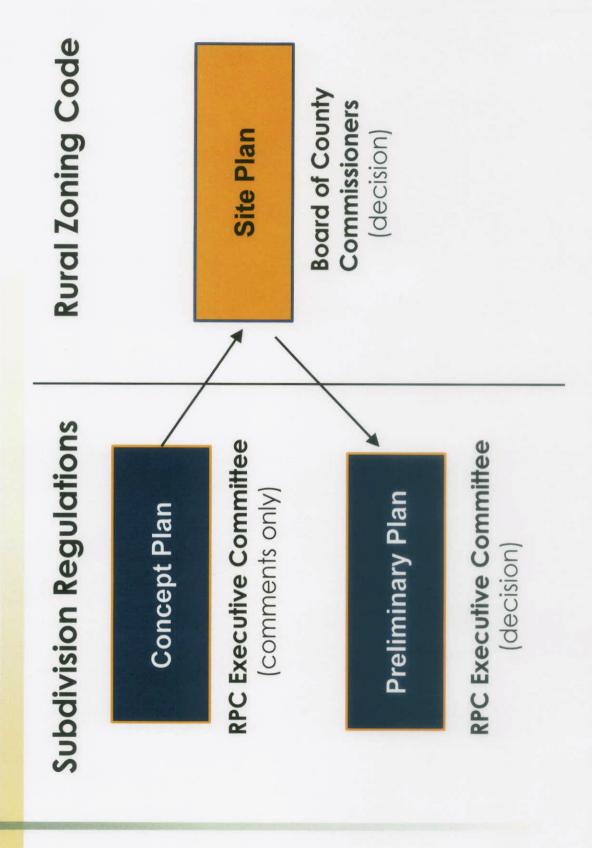
Review for a MXU-C Development. 2. We are here to discuss a Site Plan (Not a PUD)

Zoning Inspector's Review

Committee or RZC as this property is zoned Note: There is no formal recommendation or comments from the RPC Executive for a MXU-C Development. The RPC Executive Committee did review and discuss a Concept Plan at its 9-24-15 meeting.

The RPC Executive Committee will review the site for subdivision platting.

Review Process



Items for Consideration

- ❖ Use Waiver (Sec. 2.407.5 B)
- Setback Waiver (Sec. 2.407.7)
- Site Plan Review

USE WAIVER

Revised October 23, 2015 October 20, 2015 Warren County Building and Zoning 406 Justice Drive Lebanon, Ohio 45036

Attn: Michael Yetter

Ref: Greentree

Turtlecreek Township, City of Lebanon, Warren County, Ohio

Our Job No.: 15-0141

Dear Mr. Yetter:

requires that free standing residential structures shall be phased to coincide with or after the development of the nonresidential portion of the site. At present there is not sanitary sewer available for the nonresidential portion of the site. Sanitary sewer for the nonresidential portion of the site is Per section 2.407.6D I am requesting a waiver of Development Standards from section 2.407.5B that anticipated to be extended when the new Greentree Road interchange is constructed on I-75 in the future. Sanitary sewers are available for the residential portion of the site by way of a sewer extension thru the property to the south. The nonresidential portion of the site is at a lower elevation and cannot be sewered to the south. Live/Work Units: Live/work units shall be residential in character and are limited to five thousand (5000)

First Waiver Request

- district, free standing residential uses are limited to the interior Free Standing Residential Uses: Within the MXU-C zoning or rear portions of a site and to the rear of non residential structures. The construction of free standing residential structures shall be phased to coincide with or after the development of the non residential portion of the site.
- Ground Floor Uses: Mixed use structures that front designated arterial and collector roads within the MXU-C subdistrict are limited to commercial, office, civic, institutional, or other non-residential uses on the ground-level floor. Floors above the ground level may be occupied by office or residential uses.

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- Retail Small Scale/Light Manufacturing: As defined, is permitted subject to compliance with the following:
- Allowed when done in conjunction with a permitted retail or service use which is in the storefront location
- Floor area devoted to Industry-Small Scale is limited to fifty percent (50%) of the gross floor area of any individual (2)
- (3) The operations shall be fully enclosed within a building.

(E)

Commercial Business & Service Uses: Commercial Business and service uses within the MXU-N shall provide from an arterial or collector road. Access from a local road is permitted if the access point is not more than five hundred (500) feet, or one lot away from an arterial or collector road The applicant has requested a waiver to develop residential prior to the commercial on the site.

landscaping and buffer, height, lot size and development, or additional development requirements, for lighting, parking, signage, access, The approval authority may approve a waiver of the general development requirements only upon finding that:

- · innovative use of site design
- · will not be injurious to the public health, safety, or general welfare
- desirable development
- compatible with other development located in the area
- consistent with the suggestions of the Comprehensive Plan